TITLE 9 HUMAN RIGHTS

CHAPTER 4 PERSONS WITH DISABILITIES PART 21 GUARDIANSHIP SERVICES

- **9.4.21.1 ISSUING AGENCY:** New Mexico Developmental Disabilities [Planning] Council Office of Guardianship ([NMDDPC] NMDDC office of guardianship). [9.4.21.1 NMAC Rp, 9.4.21.1 NMAC, XX/XX/XXXX]
- **9.4.21.2 SCOPE:** These rules apply to all New Mexico residents and other New Mexico [state] agencies requesting guardianship services from the [NMDDPC] NMDDC office of guardianship and other private businesses that contract directly with the [NMDDPC] NMDDC office of guardianship to provide guardianship services. [9.4.21.2 NMAC Rp, 9.4.21.2 NMAC, XX/XX/XXXX]
- **9.4.21.3 STATUTORY AUTHORITY:** Section 28-16B-1 through 28-16B-6 NMSA 1978 permits the [NMDDPC] NMDDC office of guardianship to promulgate rules in accordance with the State Rules Act to carry out the provisions of the Office of Guardianship Act.

  [9.4.21.3 NMAC Rp, 9.4.21.3 NMAC, XX/XX/XXXX]
- **9.4.21.4 DURATION:** Permanent.

 $[9.4.21.4\ NMAC-Rp,\,9.4.21.4\ NMAC,\,XX/XX/XXXX]$ 

- **9.4.21.5 EFFECTIVE DATE:** April 14, 2006, unless a later date is cited at the end of a section. [9.4.21.5 NMAC Rp, 9.4.21.5 NMAC, XX/XX/XXXX]
- 9.4.21.6 OBJECTIVE: The objective of [this rule] these rules is to establish standards for the provision of guardianship and legal services [to income and resource eligible incapacitated adults who are residents of the state of New Mexico, when there are no lesser forms of intervention, such as a power of attorney or surrogate decision maker, available,] and [to monitor contracts that provide guardianship services] the monitoring of service providers. [9.4.21.6 NMAC Rp, 9.4.21.6 NMAC, XX/XX/XXXX]
- **9.4.21.7 DEFINITIONS:** Unless defined below, terms used in 9.4.21 NMAC correspond to those defined in Section 45-5-101 (2009) NMSA 1978, Section 45-1-201 NMSA 1978, or in Section 43-1-15 NMSA 1978. The following words and terms, when used in this part, shall have the following meanings [unless the context clearly indicates otherwise.]:
- [A. "Complaint" means an allegation of wrongdoing by a contractor or a violation of the contract with the NMDDPC office of guardianship and the contractor, including but not limited to:
- (1) failure to provide appropriate services;
  (2) violations of the civil rights of the wards; and
  - (2) violations of the civil rights of the wards; and
    (3) abuse, neglect or exploitation of the ward
- [B. "Complaint against the office of guardianship" means an allegation of wrongdoing by the NMDDPC office of guardianship or its staff, including but not limited to:
- (1) failure to appropriately monitor and supervise contractors;
- (2) violations of the due process rights of the protected person or contractor; and
  - (3) failure to comply with complaint procedures as set forth herein.
- [C. "Comprehensive evaluation" is an assessment using a variety of diagnostic tools to determine the appropriate level of intervention, if any, in order to maximize self-reliance and independence for a [ward] protected person as mandated by, Section 45-5-301.1 (2009) NMSA 1978.]
- [D. "Contracted guardianship providers" means some private/public entity or individual under contract with the NMDDPC office of guardianship to act as guardian for an adjudicated incapacitated person who has no family or friends willing, able and appropriate to be his/her guardian.]
- [E. "Contractor" means an entity or individual under a contract with the NMDDPC office of guardianship to provide some type of guardianship service; i.e., attorneys, court visitors, or guardians.]
- [F. "Designated entity" is a person or organization contracted or appointed by the NMDDPC office of guardianship to conduct the comprehensive evaluations.]

"Complaint" means an individual's report about the actions of a NMDDC office of guardianship service provider that allegedly harm the protected person, that do not support a person-centered approach, or that violate any contractual requirements, statutes, rules, regulations, or standards for guardianships. "Comprehensive service review" means annual monitoring activities to ensure a professional guardian complies with service agreements, and statutory and regulatory duties. "Corrective action plan" means a detailed plan of action that a professional guardian must C. complete to resolve noncompliance issues with minimum legal or contractual requirements, or standards of practice for guardianship services. D. "Professional guardian" means an individual or entity that serves as a guardian for more than two individuals who are not related to the guardian by marriage, adoption, or third degree of blood or affinity. "Protected person" means a person eighteen years of age or older for whom a guardian or conservator has been appointed or other protective order has been made. "Service provider" means an entity or individual under a service agreement with the NMDDC office of guardianship to provide guardianship or legal services. [9.4.21.7 NMAC – Rp, 9.4.21.7 NMAC, XX/XX/XXXX] 9.4.21.8 **ELIGIBILITY:** The alleged incapacitated person must be 18 years old to qualify for services from the NMDDPC office of guardianship. The alleged incapacitated person must be financially and otherwise eligible for medicaid or a B. similar public benefit. For a guardianship where the proposed guardian is not a contracted service provider, to obtain legal services the proposed guardian's household income must not exceed two hundred percent of the federally established poverty level as that term is defined by the federal HHS poverty guidelines. Proof of income is required and is determined by the following: (a) providing the NMDDPC office of guardianship a copy of the proposed guardian's most recent federal income tax return and proof of all income and benefits such as unemployment compensation, child support, food stamps or social security income; or, if no income tax return, by completing a financial eligibility form provided by the office of guardianship; or (b) proof of qualification by the proposed guardian under any federal or state program with income restrictions equal to or greater than that required above. At the discretion of the director of the NMDDPC office of guardianship, exceptions may be made for financial hardship. (3) The NMDDPC office of guardianship may develop a sliding fee scale for private guardianships for persons who do not meet income eligibility guidelines. (4) This program is for low income New Mexicans with very limited resources who are unable to pay for private legal services to be appointed as the guardian. The proposed guardian will be required to attest to not having net liquid assets after appropriate exclusions (which are the principal residence, vehicles used for transportation, assets used in producing income and any other asset exempt from attachment under state or federal law) to pay for the legal services. Services may be declined to a proposed guardian whose income is at or below two hundred percent of the federal poverty level if evidence exists of sufficient resources to pay for private legal services. Any person seeking guardianship and legal services from the NMDDC office of guardianship for an alleged incapacitated person must submit an application, including any required supporting documentation. The application must meet the following requirements to qualify for services: The alleged incapacitated person must be 18 years old and physically present in New **(1)** 

alleged incapacitated person's and the proposed guardian's household income must not exceed two-hundred percent of the federally-established poverty level as the United States department of health and human services poverty

incapacitated person must be income eligible and not exceed two-hundred percent of the federally-established poverty level as the United States department of health and human services poverty guidelines define that term;

For a guardianship where the proposed guardian is a professional guardian, the alleged

For a guardianship where the proposed guardian is not a professional guardian, both the

Mexico;

guidelines define that term;

For a guardianship where the proposed guardian is not a professional guardian, the applicant must provide a copy of both the alleged incapacitated person's and each household member's most recent federal income tax return, or proof of all income; and For a guardianship where the proposed guardian is a professional guardian, the applicant **(5)** must provide proof of income of the alleged incapacitated person. The NMDDC office of guardianship may make exceptions to eligibility requirements at the discretion of the director. C. Prior to providing services, the NMDDC office of guardianship will perform a legal sufficiency evaluation, pursuant to Chapter 45 of the Uniform Probate Code NMSA 1978. [9.4.21.8 NMAC – Rp, 9.4.21.8 NMAC, XX/XX/XXXX] 9.4.21.9 PRIORITIZATION OF [SERVICES: In general, service will be provided based on the date of application. When service requests exceed capacity, funding or resources, individuals in the categories noted in Subparagraph C below will be prioritized to receive the first available services, as appropriate. Priority categories: high need guardianships: (a) high need for a guardian of last resort (with no family member or other willing, able and appropriate to serve as guardian) for an adult protective services (APS) referral, military veteran, Jackson class member (former resident of the state training schools from 1987 to 1997), Foley referral (former resident of the state training schools who was discharged between 1970 and 1987), and others; high need for a guardian with a family member or other willing, able and appropriate to serve as guardian for a military veteran, Jackson class member or Foley referral (does not include others); lesser need guardianships: lesser need for a guardian of last resort for an APS referral, military veteran, Jackson class member or Foley referral (does not include others); (b) lesser need for guardian with a family member or other willing, able and appropriate to serve as guardian for a military veteran, Jackson class member or Foley referral (does not include others); requests for legal services paid by the state seeking to appoint family members or other willing, able and appropriate to serve as guardian are not in the priority categories unless the person to be served is a military veteran, Jackson class member or Foley referral. If service requests in general, including those from the Subsection C categories above, exceed the NMDDPC office of guardianship's ability to provide services due to limited funding or resources, the NMDDPC office of guardianship may prioritize the requests by rating them according to a referred individual's need for guardianship. Rating criterion may include such factors as the status of an individual's support system, services. finances, medical needs, and safety and stability of placement or residence. In general, the NMDDC office of guardianship provides services based on the date the office of guardianship receives a completed application packet, which means all required documentation in addition to the application forms. When service requests exceed capacity, funding, or resources, the NMDDC office of guardianship will prioritize applications that meet the following criteria: Agency referrals: Applications received from federal or state agencies, including the **(1)** New Mexico children, youth & families department, New Mexico aging and long-term services department, and New Mexico department of health; Veterans: Applications received on behalf of alleged incapacitated persons who served in the armed forces; Class action members: Applications received on behalf of alleged incapacitated persons **(3)** or protected persons who are members of a class action lawsuit in which the state has reached a settlement agreement to provide services to the class members; Other priority considerations: The NMDDC office of guardianship may prioritize **(4)** applications to meet public health demands or other unforeseen circumstances; and **Emergency applications:** Regardless of capacity, funding, or resources, the NMDDC office of guardianship will immediately provide services when an applicant submits an affidavit for emergency prioritization and the office of guardianship determines that the application likely meets the requirements for temporary guardianship, pursuant to Section 45-5-310 NMSA 1978.

9.4.21.10 DESIGNATION OF SERVICE AREA: [Services are to be provided throughout the state of New Mexico. The NMDDPC office of guardianship recognizes the individual sovereignty of each tribe and pueblo in the state of New Mexico.] The NMDDC office of guardianship provides services throughout New Mexico within the jurisdiction of New Mexico courts.

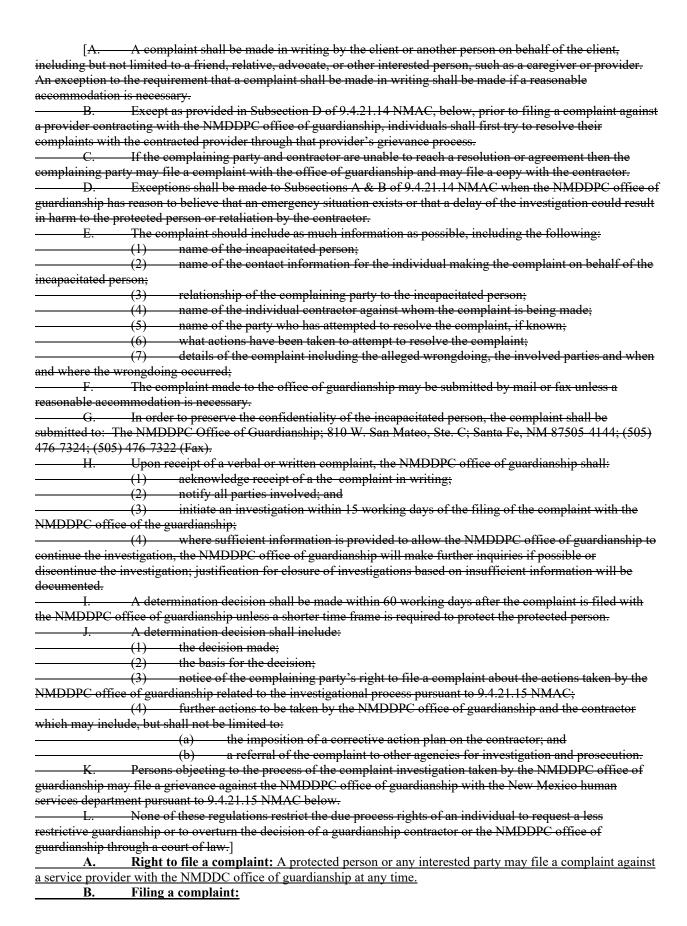
[9.4.21.10 NMAC – Rp, 9.4.21.10 NMAC, XX/XX/XXXX]

9.4.21.11	[SERVICES TO BE PROVIDED BY THE NMDDPC OFFICE OF GUARDIANSHIP:  The provision of adult guardianship services to income eligible, incapacitated persons as follows:			
A.				
	(1) contracting with attorneys to petition for the appointment of probate code guardians;			
	(2) contracting with entities/individuals to serve as probate code guardians;			
	(3) contracting with entities/individuals to serve as visitors (court visitors) in probate code			
<del>guardianship p</del>				
	(4) contracting with attorneys to serve as guardian ad litem in probate code guardianship			
proceedings;				
	(5) serving as an interested person pursuant to Subsection 6 of Section 28-16B-3, NMSA			
<del>1978;</del>				
	(6) identifying available persons to serve as mental health treatment guardian;			
_	(7) contracting to provide for recruitment and training for persons interested in serving as			
<del>mental health t</del>	reatment guardians;			
	(8) providing information regarding the duties and responsibilities of probate code			
<del>guardianship, i</del>	neluding less restrictive alternatives; and			
	(9) investigating and addressing complaints made against the NMDDPC office of			
<del>guardianship c</del>				
<del>В.</del>	The provision of recruitment and training for persons interested in serving as probate code			
<del>guardians.</del>				
—С.	The provision of information regarding the duties and responsibilities of probate code			
	neluding less restrictive alternatives.			
	The provision of investigative measures/ processes to address complaints made against entities			
	providing contracted guardianship services.] [RESERVED]			
[9.4.21.11 NM	AC – Repealed, XX/XX/XXXX]			
0.4.04.40	INCOMPRIMENTS OF CONTRACTED ON A DOLANGIAN DROMBERS			
9.4.21.12	[REQUIREMENTS OF CONTRACTED GUARDIANSHIP PROVIDERS:			
——————————————————————————————————————	meet RFP Requirements when published;			
<u>В.</u>	meet office of guardianship requirements including but not limited to:			
	(1) comply with all the terms of one's contract;			
	(2) agree to be paid at the state approved rate;			
17.0)	(3) must comply with the Caregivers Criminal History Screening Act (See NMSA, 1978 29			
<del>17-2);</del>	(4) (1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			
	(4) must become a registered guardian within 18 months after the award of a contract;			
	(5) assure the civil rights of the incapacitated persons;			
1:1:	(6) guarantee access to all records on incapacitated persons assigned through the office of			
<del>guardianship; a</del>				
-4-: 1 IDEGE	(7) comply with the office of guardianship individual caseloads, standards of practice and			
ethics.] [RESE				
[9.4.21.12 NM	AC – Repealed, XX/XX/XXXX]			

9.4.21.13 [REFERRAL PROCESS: Any person interested in the well being of an alleged incapacitated person, and seeking guardianship services to be paid for by the NMDDPC office of guardianship, must submit or have submitted a completed application form and provide supporting documentation to the NMDDPC office of guardianship.] [RESERVED]

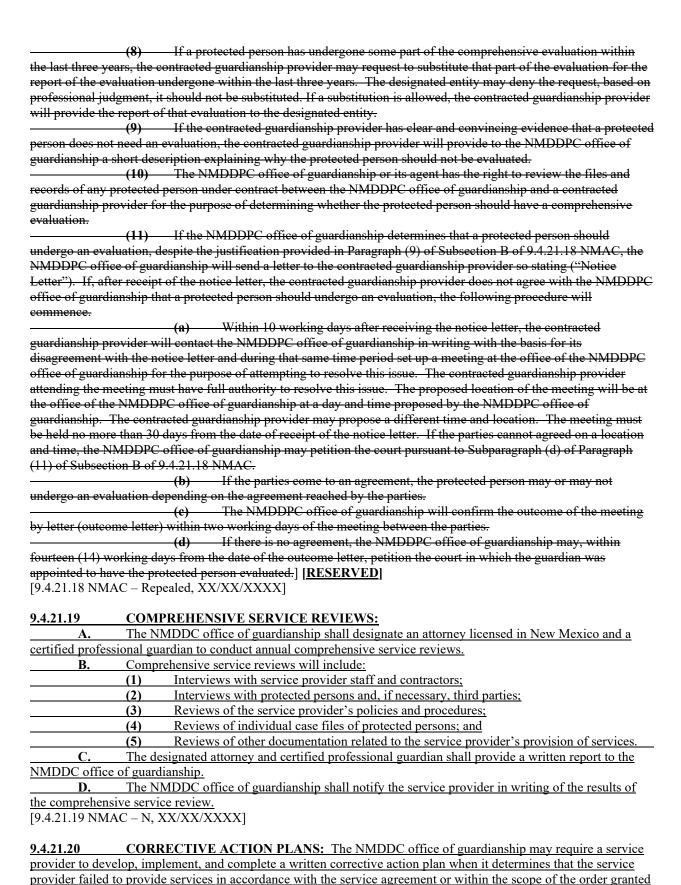
[9.4.21.13 NMAC – Repealed, XX/XX/XXXX]

## 9.4.21.14 COMPLAINTS AGAINST A [CONTRACTED] SERVICE PROVIDER WITH THE [NMDDPC] NMDDC OFFICE OF GUARDIANSHIP:



If the complaint is against a professional guardian, the complainant must attempt to resolve the issue through the professional guardian's internal complaint procedures before submitting a complaint with the NMDDC office of guardianship. The professional guardian must notify the NMDDC office of guardianship (a) within three days of receiving the complaint. The professional guardian must complete their internal complaint process and (b) notify the NMDDC office of guardianship of the outcome within 30 days of receiving the complaint. Exceptions to Paragraph (1) of Subsection B of 9.4.21.14 NMAC shall be made (c) when the NMDDC office of guardianship determines that delaying their investigation of the complaint could cause harm to the protected person. The complainant must complete the NMDDC office of guardianship's complaint form. **(2)** The NMDDC office of guardianship shall make reasonable accommodations for the **(3)** complainant when filing their complaint, including assisting the complainant with completing the form. The NMDDC office of guardianship shall acknowledge receipt of the complaint in writing, notify all parties involved, including the complainant, the protected person, and the service provider, and initiate an investigation pursuant to the Office of Guardianship Act, Section 28-16B-6 NMSA 1978. **Investigating a Complaint:** The NMDDC office of guardianship shall: Fairly, impartially, and objectively investigate complaints in accordance with its policies and procedures; Based on information gathered during the investigation, determine whether the service **(2)** provider failed to comply with: The statutes, rules, or regulations pertaining to adult guardianships; (a) (b) The contractual requirements outlined in the service agreement between the service provider and the NMDDC office of guardianship; or National guardianship association standards. Notify the complainant, the protected person, and the service provider in writing of the **(3)** NMDDC office of guardianship's decision. **Declining to Investigate:** The NMDDC office of guardianship will notify the complainant in writing if it declines to investigate the complaint and may refer their complaint to other agencies for investigation or prosecution. [[9.4.21.14 NMAC – Rp, 9.4.21.14 NMAC, XX/XX/XXXX] 9.4.21.15 [COMPLAINTS AGAINST THE NMDDPC OFFICE OF GUARDIANSHIP: Complaints against the NMDDPC office of guardianship or a staff member of the NMDDPC office of guardianship shall be filed with and investigated by the human services department, by sending a complaint in writing directly to the secretary of human services department with a copy sent to the director of the NMDDPC office of guardianship. (NMSA 2003 28 16B 6E)] [RESERVED] [[9.4.21.15 NMAC – Repealed, XX/XX/XXXX] TRANSFER OF PROTECTED PERSON FROM A PRIVATE PAY GUARDIANSHIP TO 9.4.21.16 A PROGRAM FUNDED THROUGH THE NMDDPC OFFICE OF GUARDIANSHIP: Purpose: It is not the intention of the NMDDPC office of guardianship to create a hardship on any private pay provider of guardianship services in cases where resources are being exhausted, but in order to work in a more collaborative fashion these procedures are being developed to move the private pay protected persons into the state funded program under the NMDDPC office of guardianship in a timely and reasonable manner to minimize the impact on the protected person. Requirements: In order to affect a protected person's transfer to a program funded through the NMDDPC office of guardianship, the private pay guardianship must do the following: obtain an application for services from the NMDDPC office of guardianship and fill it out completely (failure to do so will result in delay of transfer); (2) the filing of the request for services with the NMDDPC office of guardianship does not guarantee the request will be granted; to be eligible for transfer into this program, a protected person must be financially eligible for institutional medicaid and medicaid in New Mexico; appropriate placement must be secured by the private pay guardians for the protected person prior to transfer to a publically funded guardian;

(5) all necessary medical and other information regarding the protected person must be
provided to the new guardian in a timely manner;
(6) any original legal documents such as birth certificates, social security cards, medicaid
cards, etc. shall be turned over to the new guardian upon appointment;
(7) legal fees for the transferring of the case must be paid by the private provider (this would
include the closing of the conservatorship);
(8) if the protected person has a conservatorship and no assets, then the conservatorship must
be closed prior to transfer; if the conservatorship cannot be closed for some appropriate reason, then a complete
accounting must be given to the NMDDPC office of guardianship at the time of transfer;
(9) there must be a burial policy for the ward; ownership is to be transferred by the private
provider to the NMDDPC office of guardianship's appointed guardian;
(10) these transfers will not be given any priority status;
(11) the private pay provider will agree to cooperate with the new guardian on matters,
including, but not limited to, providing any information the new guardian might need, which may be in the
possession of the private guardian;
(12) these transfers will be effectuated according to, Section 45 5 307 NMSA 1978.
[RESERVED]
[9.4.21.16 NMAC – Repealed, XX/XX/XXXX]
9.4.21.17 [REQUESTS FOR INFORMATION:
A. Any requests for non-confidential information will be treated as a request for inspection of public
records under the state inspection of public records act. (Section 14 2 1 through 14 2 12 NMSA 1978).
B. Any requests for confidential information or client specific information will be handled according
to state and federal law. (Section 28 16B 4B (2003) NMSA 1978).] [RESERVED]
[9.4.21.18 NMAC - N, 04/30/2007; A, 9/15/2011]
9.4.21.18 [COMPREHENSIVE EVALUATIONS:
A. Depending upon the availability of funding and resources, and unless otherwise provided for by
another agency or program, comprehensive evaluations for protected persons with contracted providers may be
obtained through a referral to the NMDDPC office of guardianship by the contract guardian if the protected person
appears to have made gains in her/his capacity or to be in need of increased protection or other such that a request
for review of the guardianship by the court appears indicated.
B. Comprehensive evaluations will occur in the following manner:
— (1) The comprehensive evaluations will be done by the entity designated by the NMDDPC
office of guardianship.
(2) All contracted guardianship providers will provide the names of their protected persons
who meet the criterion in Subsection A of this section at any time and upon request by the NMDDPC office of
guardianship. The referral process will be established by the NMDDPC office of guardianship.
— (3) The components of the comprehensive evaluation will be determined by the designated
entity after consultation with the guardian.
(4) The designated entity will set up the appointments.
(5) The contracted guardianship provider will provide written authorization for the protected
person selected for a comprehensive evaluation.
(6) The contracted guardianship provider will provide the following documents at a time and
place determined by the designated entity:
(a) name of the protected person, living arrangements of the ward, day placement
and daily activity, and relevant contact information;
(b) medical history and assessment history of the protected person that may come
from other state and federal programs such as the DD waiver program, medicaid, schools, division of vocational
rehabilitation, commission for the blind, etc.;
(c) the current level of guardianship, and;
(d) any additional information requested by the designated entity relevant to the
comprehensive evaluation.
These provisions are in addition to any terms and conditions regarding comprehensive
evaluations as set forth in the contract between the NMDDPC office of guardianship and the contracted
guardianship provider.



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by the court.

Α.	The service provider shall obtain the NMDDC office of guardianship's approval of a corrective			
action plan that:				
	(1)	Identifies the deficiencies;		
	(2)	Establishes steps to resolve the deficiencies;		
	(3)	Identifies the documentation the service provider must submit to confirm the deficiencies		
are resolved;		•		
	(4)	Establishes a deadline by which the corrective action plan must be completed; and		
	(5)	Includes any other requirements identified by the NMDDC office of guardianship.		
В.	The NM	DDC office of guardianship shall monitor the service provider's progress until the		
corrective action	plan is co	mplete.		
C	W/le on the	NMDDC office of executionship determines that the service may identice assumed that		

C. When the NMDDC office of guardianship determines that the service provider has completed the corrective action plan, it shall notify the service provider in writing.

[9.4.21.20 NMAC – N, XX/XX/XXXX]

## **HISTORY OF 9.4.21 NMAC:**

 $9.4.21\ NMAC$  – Guardianship Services, filed 4/14/2006, was repealed and replaced by  $9.4.21\ NMAC$  – Guardianship Services, effective XX/XX/XXXX.